

UNITED STATES DISTRICT COURT
SOUTHERN DISTRICT OF CALIFORNIA

11 FIREMAN'S FUND INSURANCE
12 COMPANY,

13 vs. Plaintiff,

14 NATIONWIDE MUTUAL FIRE
15 INSURANCE COMPANY,

16 Defendant.

17

AND ALL CONSOLIDATED ACTIONS
18 AND CROSS-ACTIONS

CASE NO. 11cv114-IEG(DHB)

Order Granting Rubio's Motion for
Partial Summary Adjudication of Duty
to Defend

19 Presently before the Court is the Motion for Partial Summary Judgment filed by Rubio's
20 Restaurant regarding Nationwide's duty to defend¹ on an underlying state court matter. Following
21 full briefing and oral argument, for the reasons set forth herein, the Court GRANTS Rubio's
22 motion.

23 **Factual Background**

24 Rubio's is a restaurant headquartered in San Diego, California, with approximately 200

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27 ¹Rubio's motion also sought summary adjudication regarding Nationwide's duty to settle
28 the underlying action. Rubio's did not, however, contribute out-of-pocket toward the settlement.
At the hearing counsel for Rubio's conceded the issue of Nationwide's duty to settle on behalf of
Rubio's is moot in light of the settlement Nationwide has reached with the Insurer Plaintiffs,
Fireman's Fund Insurance Company and National Union Fire Insurance Company.

1 restaurants located in and around Southern California. [Declaration of Heidi Bastien (“Bastien
 2 Decl.”) (Doc. 67-3), ¶ 3.] Alfa Seafood International, Inc. (“Alfa”) is a Florida based seafood
 3 wholesaler with customers around the United States, including Rubio’s. [Declaration of Santiago
 4 Alvarez (“Alvarez Decl.”) (Doc. 72-2), ¶ 6.] Nationwide (“NW”) issued a general liability policy
 5 of insurance (“Policy”) to Alfa which was in effect from July 14, 2008 to July 14, 2009. [Alvarez
 6 Decl., ¶ 3; Declaration of Louis Randall Iten (“Iten Decl.”) (Doc. 72-3), ¶ 4; Declaration of Dan
 7 Johnson (“Johnson Decl.”) (Doc. 73-4), ¶ 2; Bastien Decl., Exhibit 2.]

8 As part of the business relationship between Alfa and Rubio’s, Rubio’s requested it be
 9 named an additional insured (“AI”) under the Policy, and Alfa in fact requested that Nationwide
 10 add Rubio’s as an AI. [Bastien Decl., Exhibits 1 and 2.] Rubio’s also maintained general
 11 commercial and umbrella insurance policies. Fireman’s Fund (“FF”) issued to Rubio’s a primary
 12 commercial general liability policy for the period July 21, 2008 to July 21, 2009 (the “Fireman’s
 13 Fund Policy”). [Declaration of Heidi Bastien in Support of Insurer Plaintiffs’ Motion for
 14 Summary Adjudication (“Bastien Insurer Decl.”) (Doc. 47-4), ¶ 10; Declaration of Mark Peck
 15 (“Peck Decl.”) (Doc. 49-4), ¶ 11; Insurer Plaintiffs’ Exhibit 27 (Doc. 54-1).] National Union Fire
 16 Insurance Company (“NUFIC”) issued to Rubio’s a commercial umbrella liability policy for the
 17 same time period. [Bastien Decl., ¶ 30; Declaration of Sara Thorpe (“Thorpe Decl.”) (Doc. 49-6),
 18 ¶ 1; Insurer Plaintiffs’ Exhibit 30 (Doc. 60-2).]

19 On March 4, 2009, Timothy and Tracie Sayre filed suit against Rubio’s in San Diego
 20 County Superior Court, alleging Mr. Sayre suffered personal injury as a result of eating a mahi-
 21 mahi taco from Rubio’s on November 20, 2008.² [Rubio’s Request for Judicial Notice (“Rubio’s
 22 RJN”) (Doc. 67-5), Exhibit 1.] On January 29, 2010, Rubio’s filed a cross-complaint against Alfa
 23 for equitable indemnity, comparative contribution, declaratory relief, and breach of contract,
 24 seeking recovery from Alfa in the event the Sayres recovered any damages on their complaint.
 25 [Rubio’s RJN, Exhibit 2.] On February 18, 2010, without adding any substantive allegations to its
 26 complaint, the Sayres filed a “Doe” amendment naming Alfa as a defendant. [Insurer Plaintiffs’

27
 28 ²The Sayres filed a general California form complaint, with no details about either the particular source of the injury (fish vs. some other ingredient in the taco) or the nature of the injuries. It also did not include any information regarding Mr. Sayre’s alleged injuries.

1 Exhibit 5 (Doc. 47-10).] On May 24, 2010, Alfa filed a cross-complaint against Red Chambers,
 2 another supplier of fish to Rubio's, seeking indemnity, apportionment of fault, and declaratory
 3 relief. [Insurer Plaintiffs' Exhibit 25 (Doc. 47-19).] On January 13, 2011, Rubio's amended the
 4 cross-complaint against Alfa to allege with particularity that Alfa supplied the fish consumed by
 5 Timothy Sayre, and that Alfa breached its duty to indemnify Rubio's for injuries caused by its fish
 6 product. [Insurer Plaintiffs' Exhibit 24 (Doc. 47-18), ¶¶ 49-50.] The Superior Court on April 1,
 7 2011 denied Rubio's and Alfa's motions for summary judgment on the Sayres' claims. [Rubio's
 8 RJN, Exhibit 5 (Doc. 67-5) (court's 4/1/11 memorandum).] The court found there was a triable
 9 issue of material fact regarding whether Rubio's served Mr. Sayre a defective mahi-mahi burrito,
 10 whether Rubio's was negligent in selecting its fish supplier, whether Mr. Sayre's neurological
 11 injuries were caused by fish poisoning, and whether the mahi-mahi Alfa sold to Rubio's was
 12 consumed by Mr. Sayre.

13 Rubio's first tendered this claim to Nationwide ("NW") on January 11, 2010 under the
 14 Policy. [Bastein Insurer Decl., ¶ 14; Johnson Decl., ¶ 4; Insurer Plaintiffs' Exhibit 4 (Doc. 47-9)
 15 (1/11/10 tender letter).] On January 15, 2010, NW acknowledged receipt of the claim and noted
 16 Rubio's had provided "very little in support of your demand that Nationwide assume your ...
 17 defense." [Insurer Plaintiffs' Exhibit 8 (Doc. 47-12) (NW letter dated 1/15/10).] NW's claim
 18 consultant in California, Dan Johnson, denied the tender on behalf of NW, because "[i]t remains
 19 unclear whether the bodily injury alleged by plaintiffs in this instance arises out of our named
 20 insured's product and/or whether any of the potentially applicable exclusions apply." [Id.; see
 21 also Johnson Decl., ¶ 5.] NW asked that Rubio's provide "all discovery to date" stating it would
 22 "then review the documentation and reconsider your request for defense and indemnification."
 23 [Id.]

24 On September 14, 2010, Rubio's responded to NW's request for information. [Insurer
 25 Plaintiffs' Exhibit 9 (Doc. 47-13) (9/14/10 letter from Rubio's counsel to NW).] Rubio's counsel
 26 stated there was ample evidence the fish consumed by Mr. Sayre came from Alfa:

27 [D]efense counsel for Alfa has received over two thousand pages of documents
 28 through written discovery and obtained deposition testimony spanning the course of
 six days ... from Rubio's mostly in an effort to determine the identity of the supplier
 of the fish Plaintiff consumed. The evidence amassed as a result of this

1 painstakingly comprehensive discovery campaign initiated by Alfa's defense
 2 counsel has left no reasonable doubt that the fish consumed by Plaintiff was indeed
 3 supplied by Alfa. I have no doubt you have been competently informed of the
 4 recent developments in this regard by Alfa's counsel and will therefore forego
 5 attaching the various volumes of deposition transcripts and myriad documents
 6 pinpointing the subject fish as Alfa's.

7 [Id., p.2.] Rubio's counsel requested NW immediately undertake Rubio's defense and indemnify
 8 Rubio's in the Sayre action³. [Id., p.3.]

9 On October 28, 2010, NW responded, again denying the tender. [Insurer Plaintiffs' Exhibit
 10 10 (Doc. 47-14) (10/28/10 letter from NW to Rubio's counsel).] NW stated:

11 It is our opinion that Rubio's has not yet met its burden of proof in
 12 establishing that the fish consumed by plaintiff was actually supplied by Alfa
 13 International. Alfa was not Rubio's exclusive supplier, and discovery has shown
 14 that the fish could have just as likely come from another source. It is Rubio's
 15 burden to prove that the subject claim is within the basic scope of coverage
 16 afforded by the Additional Insured - Vendor endorsement. Rubio's has not been
 17 able to meet that burden based in part on its poor record keeping.

18 Moreover, questions remain as to the cause of plaintiff's illness and whether
 19 or not it stems from consumption of the fish and, if so, whether the fish was
 20 contaminated after Rubio's had taken possession. Records produced to date reveal a
 21 series of Health Department violations related to improper temperatures and
 22 employees not following proper sanitation practices.

23 * * *

24 In conclusion, it is Nationwide's position that, based upon Rubio's inability
 25 to prove that the product at issue was in fact that of our Named Insured, Rubio's is
 26 not an additional insured under the Nationwide policy as concerns this litigation.

27 [Id., pp. 1-2.] NW did not rely on any other policy exclusion to deny Rubio's tender. [Johnson
 28 Depo., pp. 69-70.]

29 Alfa also tendered the Sayre Lawsuit to NW, and NW agreed to defend Alfa on the Sayre
 30 action without reservation of rights. [Johnson Depo., pp. 26-27, 94.] Rubio's also tendered the
 31 claim to its primary carrier, Fireman's Fund ("FF"), and its umbrella carrier, National Union
 32 ("NUFIC"), both of which agreed to defend. [Bastien Insurer Decl., ¶¶ 11 and 13.]

33 The parties ultimately reached a confidential settlement in the Sayre action. Although NW
 34 paid monies in settlement of the Sayres' action against Alfa, it did not participate in the settlement
 35 discussion on behalf of Rubio's. [Johnson Depo., p. 153.]

36
 37 ³NW maintained only one claims file regarding the Sayre action, which contained all the
 38 information and contacts regarding both Alfa and Rubio's tender of the claim. [Deposition of Dan
 39 Johnson ("Johnson Depo."), Insurer Plaintiffs' Exhibit A (Doc. 47-6), pp. 146, 163.]

Procedural History

2 Fireman's Fund initially filed suit against Nationwide on December 16, 2010, in San Diego
3 County Superior Court, seeking declaratory relief and equitable contribution with regard to the
4 Sayre action. [Doc. 1 (Notice of Removal), Exhibit A.] Nationwide answered the complaint and
5 filed a cross-complaint against Fireman's Fund. [Doc. 1, Exhibits C and D.] Nationwide
6 thereafter removed the case to this Court on January 20, 2011 pursuant to 28 U.S.C. §§ 1332 and
7 1441(b).

8 On April 11, 2011, National Union filed suit against Nationwide⁴ and Fireman's Fund in
9 this Court, seeking declaratory relief regarding Nationwide's duty to indemnify Rubio's as an
10 additional insured on the Alfa primary and umbrella policies, and the priority in coverage of
11 Rubio's Fireman's Fund policy. [Case No. 11cv755, Doc. 1.] On February 13, 2011, Rubio's also
12 filed suit against Nationwide for breach of contract and breach of the implied covenant of good
13 faith and fair dealing based upon NW's failure to defend and indemnify in the Sayre action. [Case
14 No. 778, Doc. 1.] The three actions were consolidated by stipulation of the parties on
15 September 6, 2011.

16 On October 24, 2011, the parties filed amended pleadings. Rubio's and Fireman's Fund
17 each filed a First Amended Complaint against NW. [Docs. 28 and 30.] National Union also filed
18 a First Amended Complaint against NW and Fireman's Fund. [Doc. 31.] Finally, NW filed a First
19 Amended Counterclaim against Fireman's Fund. [Doc. 29.] These are the operative pleadings in
20 the case.

21 Both Rubio's and the Insurer Plaintiffs moved for summary adjudication of NW's duty to
22 defend Rubio's on the Sayre action, and duty to participate in the settlement on behalf of Rubio's.
23 The day before these motions were scheduled to be heard, however, the Insurer Plaintiffs entered
24 into a settlement with NW, and withdrew its motions. [Doc. No. 83.] Thus, the only motion
25 remaining for decision is Rubio's motion regarding NW's duty to defend.

⁴National Union named Nationwide Mutual Fire Insurance Company and Nationwide Mutual Insurance Company as defendants.

Legal Standard

Summary judgment is proper where the pleadings and materials demonstrate “there is no genuine issue as to any material fact and . . . the movant is entitled to judgment as a matter of law.” Fed. R. Civ. P. 56(c)(2); Celotex Corp. v. Catrett, 477 U.S. 317, 322 (1986). A material issue of fact is a question a trier of fact must answer to determine the rights of the parties under the applicable substantive law. Anderson v. Liberty Lobby, Inc., 477 U.S. 242, 248 (1986). A dispute is genuine “if the evidence is such that a reasonable jury could return a verdict for the nonmoving party.” Id. The court must review the record as a whole and draw all reasonable inferences in favor of the non-moving party. Hernandez v. Spacelabs Med. Inc., 343 F.3d 1107, 1112 (9th Cir. 2003). However, unsupported conjecture or conclusory statements are insufficient to defeat summary judgment. Id.; Surrell v. Cal. Water Serv. Co., 518 F.3d 1097, 1103 (9th Cir. 2008).

12 A non-moving party who bears the burden of proving at trial an element essential to its
13 case must sufficiently establish a genuine dispute of fact with respect to that element or face
14 summary judgment. See Celotex Corp., 477 U.S. at 322–23. Such an issue of fact is a genuine and
15 material issue if it cannot be reasonably resolved in favor of either party and may affect the
16 outcome of the suit. See Anderson, 477 U.S. at 248, 250–51.

Evidentiary Objections

18 The parties filed extensive objections to the evidence provided in the summary
19 adjudication briefing, based upon lack of foundation, lack of relevance, speculation, and other
20 evidentiary principles. The Court will not address each objection separately.

21 To the extent the parties argue lack of foundation for any particular piece of evidence, for
22 purposes of summary judgment, “a proper foundation need not be established through personal
23 knowledge but can rest on any manner permitted by Federal Rule of Evidence 901(b) or 902.”
24 SEC v. Phan, 500 F.3d 895, 913 (9th Cir. 2007). Furthermore, declarations containing hearsay may
25 be admissible for summary judgment purposes so long as the evidence therein could be presented
26 in admissible form at trial. Fonseca v. Sysco Food Services, 374 F.3d 840, 846 (9th Cir. 2004).

27 The Court finds the parties have provided a sufficient foundation regarding the objected-to
28 evidence under Fed. R. Evid. 901 and 902. In addition, where statements in the declarations

1 appear to lack foundation or constitute hearsay, the Court has relied instead upon the underlying
 2 evidence in ruling on Rubio's motion. Finally, the underlying evidence from the Sayre action to
 3 which Rubio's objects, including the redacted letters from Alfa's counsel and witness depositions,
 4 is primarily relevant to the now-moot issue of NW's duty to settle. The Court has not relied upon
 5 this evidence in ruling upon NW's duty to defend Rubio's. Therefore, the Court OVERRULES
 6 all of the parties' evidentiary objections.

7 **Discussion**

8 Rubio's seeks partial summary judgment regarding NW's duty to defend it on the Sayre
 9 action. In opposition, NW primarily argues as a matter of policy interpretation that Rubio's was
 10 not an AI within the meaning of the policy, such that there was no duty to defend. Even if the NW
 11 policy provided Rubio's coverage, NW alternatively argues under Florida law that the four corners
 12 of the Sayres' complaint did not establish Rubio's was entitled to a defense in that action. NW's
 13 policy interpretation and duty to defend arguments both raise conflict of laws issues.

14 **1. Choice of Law Standards**

15 A federal court exercising diversity jurisdiction must apply the choice-of-law rules of the
 16 forum state. Klaxon Co. v. Stentor Elec. Mfg. Co, Inc., 313 U.S. 487, 496 (1941); Arno v. Club
 17 Med, Inc., 22 F.3d 1464, 1467 (9th Cir. 1994). If there is no contractual choice-of-law provision,
 18 California generally employs a three-step "governmental interests" analysis to determine which
 19 law to apply. Washington Mutual Bank v. Superior Court, 24 Cal. 4th 906, 919 (2001); ABF
 20 Capital Corp. v. Grove Properties Co., 126 Cal. App. 4th 204, 215 (2005). However, where the
 21 court is presented with an issue regarding the interpretation of a contract, Cal. Civ. Code § 1646
 22 governs the choice of law determination. Frontier Oil Co. v. RLI Ins. Co., 153 Cal. App. 4th 1436,
 23 1443 (2007).

24 **2. Analysis of Conflict-of-Laws Issues**

25 The Court must perform a conflict-of-laws analysis with regard to (A) whether Rubio's
 26 was an AI within the meaning of the policy, and (B) whether NW had a duty to defend Rubio's in
 27 the Sayre action. See Washington Mutual, 24 Cal. 4th at 920 (the court must perform a separate
 28 conflict-of-laws analysis with respect to each issue in the case).

1 A. Interpretation of NW Policy

2 NW argues that the primary issue in this case is one of pure contract interpretation –
 3 whether Rubio's is an AI within the meaning of the policy as a whole. There is no conflict
 4 between California and Florida law on the matter of policy interpretation. Under both California
 5 and Florida law, insurance policies are considered to be contracts subject to ordinary rules of
 6 contract interpretation. Clarendon America Ins. Co. v. North American Capacity Ins. Co., 186
 7 Cal. App. 4th 556, 566 (2010) (court applies ordinary rules of contract interpretation in construing
 8 terms of insurance contract); American Strategic Ins. Co. v. Lucas-Solomon, 927 So. 2d 184, 186
 9 (Fla. App. 2006) (insurance policy is a contract between the insurer and the insured, and contract
 10 principles apply to its interpretation). Where policy language is not ambiguous, it must be
 11 interpreted according to its plain meaning, giving every provision of the policy as it was written
 12 full and operative effect. Fireman's Fund Ins. Co. v. Superior Court, 64 Cal. App. 4th 1205, 1212
 13 (1997); Barcelona Hotel, LLC v. Nova Cas. Co., 57 So. 3d 228, 230-31 (Fla. App. 2011). Any
 14 doubt as to whether a policy includes a duty to defend should be resolved against the insurer.
 15 Horace Mann Ins. Co. v. Barbara B., 4 Cal. 4th 1076, 1081 (1992); Rad Source Technologies v. Essex Ins. Co., 902 So. 2d 265, 265 (Fla. App. 2005). Thus, the Court may properly apply
 16 California law to decide whether Rubio's is an AI within the terms of the NW policy. See Hurtado v. Superior Court, 11 Cal. 3d 574, 580 (1974) (party seeking application of foreign law has initial
 17 burden to demonstrate a conflict); Washington Mutual, 24 Cal. 4th at 919 (“[T]he foreign law
 18 proponent must identify the applicable rule of law in each potentially concerned state and must
 19 show it materially differs from the law of California.”); see also Gitano Group, Inc. v. Kemper Group, 26 Cal. App. 4th 49, 56-67 (1994) (where parties disputed proper interpretation of contract
 20 terms, trial court properly declined to conduct conflicts analysis under Civ. Code § 1646 where the
 21 laws of the various states were identical).

25 Even if there was a material conflict of law requiring the Court to utilize Cal. Civ. Code
 26 § 1646 to determine which law to apply to the interpretation of the NW policy, California law
 27 would prevail. Under Cal. Civ. Code § 1646, a contract is to be interpreted “according to the law
 28 and usage of the place it is to be performed if the contract ‘indicate[s] a place of performance’ and

1 according to the law and usage of the place it was made if the contract ‘does not indicate a place of
 2 performance.’” Frontier Oil Corp., 153 Cal. App. 4th at 1443 (quoting Cal. Civ. Code § 1646).

3 A contract “indicate[s] a place of performance” within the meaning of section 1646
 4 if the contract expressly specifies a place of performance or if the intended place of
 5 performance can be gleaned from the nature of the contract and its surrounding
 6 circumstances.

7 Id. The purpose of § 1646 “is to determine the choice of law with respect to the interpretation of a
 8 contract in accordance with the parties’ intention at the time they entered into the contract.” Id. at
 9 1449.

10 NW argues the “place of performance” of the Policy is Florida because the policy was
 11 issued and countersigned in Florida, identifies Alfa’s locations as being in Florida, and is
 12 explicitly tied to Alfa’s products, which are distributed from the state of Florida. None of these
 13 facts are relevant, however, because “[a] defense obligation ... ‘entails the rendering of a service,
 14 viz., the mounting and funding of a defense.’” Frontier Oil Corp., 153 Cal. App. 4th at 1461
 15 (quoting Buss v. Superior Court, 16 Cal. 4th 35, 46 (1997)). Thus, an insurer performs its duty to
 16 defend an insured “in the jurisdiction where the suit is prosecuted.” Id.

17 Here, it can be inferred from the nature of the insurance policy, the additional insured
 18 endorsement, and its surrounding circumstances that NW would perform its contractual duty to
 19 defend both Alfa and Rubio’s in California. Frontier Oil Corp., 153 Cal. App. 4th at 1461. The
 20 AIE indicates Rubio’s is located in California and nothing in the AIE indicates Rubio’s has any
 21 stores or operations in Florida. There is no choice of law provision in the NW policy or the AIE.
 22 As explained in Frontier Oil, it can be inferred that the parties understood and intended that any
 23 suit against Rubio’s based upon its use of Alfa’s product would not be filed in Florida, but in a
 24 state where Rubio’s does business. If NW was called upon to defend Rubio’s pursuant to the
 25 policy, that duty to defend would be performed in the location where the suit was filed.

26 If NW wanted Florida’s law to apply uniformly to the interpretation of the policy with
 27 regard to its duty to defend under the AIE, it could have included a choice of law provision in
 28 those endorsements. NW has not explained why it would have been appropriate for its claims
 consultant, located in California, to apply Florida law when he was considering whether NW owed
 a duty to defend Rubio’s in the suit filed in California arising out of operations in California.

1 NW argues the Court must also consider where the policy was “made” arguing the policy
 2 was “made” in Florida where it was issued and delivered to Alfa. However, under the plain
 3 language of § 1646, the place a contract was made is relevant *only* if the court cannot determine
 4 from the nature of the contract and its surrounding circumstances where the contract was intended
 5 to be performed. Cal. Civ. Code § 1646 (law and usage of the place a contract is made governs
 6 interpretation if the contract does not indicate a place of performance). Because, California law
 7 holds that an insurer’s duty to defend is to be “performed” in the jurisdiction where the suit is
 8 prosecuted, the Court need go no further to inquire regarding where the contract was “made.”
 9 Frontier Oil Corp., 153 Cal. App. 3d at 1461 (upon concluding California was the intended place
 10 of performance of an insurance policy’s duty to defend, court did not analyze where contract was
 11 “made”). The Court’s prior decision in Costco Wholesale Corp., 472 F. Supp. 2d at 1197 is
 12 distinguishable because that decision was issued prior to the California Court of Appeal’s decision
 13 in Frontier Oil. The Costco Wholesale Corp. decision was based upon then-existing California
 14 case law which did not explicitly address the relationship between the two clauses of § 1646.
 15 Therefore, the Court concludes California is the place the policy’s duty to defend provision is to be
 16 performed, and California law is properly applied to the issue of policy interpretation.

17 B. Duty to Defend

18 All parties agree there is a material conflict⁵ between California law and Florida law
 19 regarding how an insurer should determine whether it owes its insured a duty to defend. Again,
 20 utilizing Cal. Civ. Code § 1646 to analyze the choice of law question,⁶ the Court concludes it is
 21

22 ⁵Under Florida law, the insurer determines the duty defend based upon the allegations in
 23 the complaint and the terms of the policy. National Union Fire Ins. Co. v. Lenox Liquors, Inc.,
 24 358 So. 2d 533, 536 (Fla. 1977). By contrast, under California law, the duty to defend is
 25 determined by the insurer reviewing the facts alleged in the complaint as well as any investigation
 26 and/or information available to the insurer outside the complaint. Gray v. Zurich Ins. Co., 65 Cal.
 2d 263, 276-77 (1966). In fact, in California, an insurer is required to conduct a reasonable
 27 investigation and take into consideration the extrinsic facts. Montrose Chemical Corp. v. Superior
 28 Court, 6 Cal. 4th 287, 295 (1993).

29 ⁶The question of whether a particular issue is one of “contract interpretation” requiring the
 30 court to use § 1646 rather than the governmental interests analysis is tricky. California cases have
 31 very narrowly construed the “contract interpretation” language of § 1646, applying the
 32 governmental interests analysis in lieu of § 1646 to issues such as the existence of a right of
 33 indemnity for punitive damages, Stonewall Surplus Lines Ins. Co. v. Johnson Controls, Inc., 14

1 appropriate to apply California law. As explained above, the California Court of Appeal in
 2 Frontier Oil held that an insurer performs its contractual duty to defend in the jurisdiction where
 3 the underlying suit is prosecuted. 153 Cal. App. 4th at 1461. NW has offered no justification for
 4 applying Florida law to determine whether NW had a duty to defend Rubio's, a California insured,
 5 on an underlying suit filed in California by a California resident injured in California. Thus, the
 6 Court will also apply California law to determine whether NW had a duty to defend Rubio's in the
 7 Sayre action.

8 3. Did Nationwide have a duty to defend Rubio's in the Sayre action?

9 Having determined California law applies, the Court will first determine whether, as a
 10 matter of policy interpretation, Rubio's was an additional insured on the NW policy. The Court
 11 will then determine whether NW had a duty to defend Rubio's based upon the facts presented in
 12 the Sayre action.

13 A. Was Rubio's an Additional Insured under the terms of the Policy?

14 Insurance policies are considered to be contracts subject to ordinary rules of contract
 15 interpretation. Clarendon America Ins. Co. v. North American Capacity Ins. Co., 186 Cal. App. 4th
 16 556, 566 (2010) (court applies ordinary rules of contract interpretation in construing terms of
 17 insurance contract). Where policy language is not ambiguous, it must be interpreted according to
 18 its plain meaning, giving every provision of the policy as it was written full and operative effect.
 19 Fireman's Fund Ins. Co. v. Superior Court, 64 Cal. App. 4th 1205, 1212 (1997).

20
 21 Cal. App. 4th 637, 713 (1993), and the ability of an insurer to recover attorney fees in an action to
 22 enforce the insured's right to a defense under the policy, Robert McMullan & Son, Inc. v. United
23 States Fid. & Guar. Co., 103 Cal. App. 3d 198, 206 (1980). In Frontier Oil Corp., the court
 24 explicitly declined to decide whether § 1646 or the governmental interests analysis applied to the
 25 determination of an insurer's duty to defend. 153 Cal. App. 4th at 1465.

26 The Court believes it is most appropriate to view the issue of whether NW had a duty to
 27 defend Rubio's as a contract interpretation issue within the scope of § 1646. In determining
 28 whether there is a duty to defend, the court must examine the policy itself and the meaning of the
 provisions of the policy. Certain Underwriters at Lloyd's v. Superior Court, 24 Cal. 4th 945, 959
 (2001) (in considering the scope of an insurer's duty to defend the insured, the court considers the
 provisions of the policy in their full context). In order to determine whether NW had a duty to
 defend Rubio's in the Sayre action, the Court will be required to look first at the language of the
 policy, to determine what it says about NW's duty to defend Rubio's as well as the burden on
 Rubio's to demonstrate it is an AI entitled to coverage. Furthermore, NW has made no effort to
 demonstrate application of Florida law would be appropriate under the governmental interests
 analysis.

1 To yield their meaning, the provisions of a policy must be considered in their full
 2 context. Where it is clear, the language must be read accordingly. Where it is not, it
 3 must be read in conformity with what the insurer believed the insured understood
 thereby at the time of formation and, if it remains problematic, in the sense that
 satisfies the insured's objectively reasonable expectations.

4 Buss v. Superior Court, 16 Cal. 4th 35, 45 (1997) (internal citations omitted).

5 A liability policy is presumed to include a duty to defend unless the carrier can introduce
 6 undisputed evidence there is no potential for coverage. Montrose Chem. Corp., 6 Cal. 4th 287;
 7 Buss, 16 Cal. 4th at 45. “[A] liability insurer owes a broad duty to defend its insured against claims
 8 that create a potential for indemnity.” Horace Mann Ins. Co., 4 Cal. 4th at 1081.

9 The determination whether the insurer owes a duty to defend is usually made in the
 10 first instance by comparing the allegations of the complaint with the terms of the
 policy. Facts extrinsic to the complaint also give rise to a duty to defend when they
 reveal a possibility that the claim may be covered by the policy.

11 Montrose Chemical Corp., 6 Cal. 4th at 295.

12 NW argues, as a matter of policy interpretation, that Rubio's was entitled to coverage
 13 under the Policy only if Rubio's proved with certainty, with clear and convincing evidence, to
 14 NW's satisfaction, that Alfa's product caused injury to Mr. Sayre. The Policy provides at
 15 SECTION 1 – COVERAGES, A.1.a as follows:

16 We will pay those sums that the insured becomes legally obligated to pay as
 17 damages because of “bodily injury” ... to which this insurance applies. We will
 18 have the right and duty to defend **the insured** against any “suit” seeking those
 damages. However, we shall have no duty to defend **the insured** against any “suit”
 19 for “bodily injury” ... to which this insurance does not apply

20 [Rubio's Exhibit 2, HSC001841 (emphasis added).] SECTION II of the Policy goes on to define
 21 the persons and organizations which qualify as “an insured” under the Policy, and Rubio's does
 22 not fall within any of those defined definitions. [Id. at HSC001848.] However, the Additional
 23 Insured Endorsement (“AIE”) states as follows:

24 “**Section II – Who is an Insured** is amended to include as an additional insured
 25 any person(s) or organization(s) (referred to below as vendor) shown in the
 Schedule, **but only with respect to “bodily injury” or “property damage” arising**
 26 **out of “your products”** shown in the Schedule which are distributed or sold in the
 regular course of the vendor's business

27 [Rubio's Exhibit 1, at HSC001813 (AIE as to Rubio's Restaurant Inc) (emphasis added).] NW
 28 argues that because the AIE defines “an insured” by reference to whether the bodily injury arose
 out of Alfa's products, as a matter of policy interpretation NW had no duty to defend Rubio's

1 unless and until Rubio's came forward with definitive evidence both that Alfa was the supplier of
 2 the fish, and that the fish actually caused Mr. Sayre's injury.

3 NW's argument is simply not supported by the language of the Policy or relevant case law.
 4 “An exclusion from coverage otherwise within the scope of an insuring clause must be clear and
 5 unmistakable to be given effect.” Frontier Oil, 153 Cal. App. 4th at 1462. More particularly, “any
 6 limitations on a promised defense duty must be ‘conspicuous, plain and clear’.” Maryland
 7 Casualty Co. v. Nationwide Ins. Co., 65 Cal. App. 4th 21, 30 (1998) (quoting Gray v. Zurich Ins.
 8 Co., 65 Cal. 2d 263, 273 (1966)). This principle “applies equally to an insured added by
 9 endorsement.” Id. at 31. Thus, Rubio's was “reasonably entitled to expect the endorsement
 10 included the promised defense obligation” unless the policy contained “conspicuous, plain and
 11 clear” language limiting that duty. Id.

12 The Maryland Casualty Co. case cited by Rubio's is directly on point. In that case, as here,
 13 the Nationwide policy contained the following language defining the scope of the coverage and
 14 duty to defend:

15 We will pay those sums that the insured becomes legally obligated to pay as
 16 damages because of “bodily injury” or “property damage” to which this insurance
 17 applies. We will have the right and duty to defend any “suit” seeking those
 18 damages.

19 65 Cal. App. 4th at 28. The AIE in the above policy modified the definition of “an insured” to
 20 cover the AI, but contained the following limiting language:

21 [T]his insurance with respect to such Person or Organization [i.e. the AI] applies
 22 *only to the extent that such Person or Organization is held liable* for your acts or
 23 omissions arising out of and in the course of operations performed for such Person
 24 or Organization by you or your subcontractor.

25 Id. Nationwide argued this policy language meant it was obligated to defend the AI *only if* the AI
 26 was “held liable” for the subcontractors' acts. Nationwide argued it owed the AI no duty of
 27 defense until liability was positively established. Id. at 30.

28 The California Court of Appeal flatly rejected NW's argument. “The insureds were
 29 reasonably entitled to expect the endorsement included the promised defense obligation because
 30 there was no language expressly excluding the duty.” Id. The court rejected Nationwide's
 31 argument that the policy language could be interpreted to limit the duty to defend.

1 The additional insured endorsements made Nielsen an ‘insured’ under policies that
 2 expressly imposed a defense duty. The endorsements did not expressly or
 3 implicitly limit this defense obligation. Nationwide argues the requirement that the
 4 insurance applies “only to the extent” Nielsen is “held liable” is a clear and
 5 unambiguous statement eliminating its duty to defend Nielsen. But it is just as
 6 reasonable to view this phrase as referring only to the scope of Nationwide’s
 7 indemnity obligation and limiting this obligation to situations where Nielsen is held
 8 liable for the acts of the named insured. Since a defense duty is broader than an
 9 indemnification obligation, the limitation on the scope of coverage does not
 10 eliminate the defense duty, but instead merely forms the parameters for that duty.

11 Id. at 31.

12 Here, the policy language limiting NW’s coverage of Rubio’s to actions “arising out of”
 13 Alfa’s products cannot be read as a conspicuous, plain, clear, and unmistakable limitation on
 14 NW’s duty to defend such actions. According to the testimony of NW’s claims consultant, Dan
 15 Johnson, NW believed it was Rubio’s duty to prove there was no dispute whatsoever on whether
 16 Alfa’s product was involved in the injuries sustained by Mr. Sayre. [Johnson Depo., p. 165.]
 17 Nothing within the policy language clearly and unambiguously expresses this type of limitation on
 18 NW’s duty to defend. An insurer owes to its insured a broad duty to defend against claims that
 19 create a potential for indemnity. Horace Mann Ins. Co., 4 Cal. 4th at 1081. Nothing in the NW
 20 Policy negates this broad policy and allows NW to avoid its duty to defend unless Rubio’s
 21 definitively proves the underlying suit involved Alfa’s product.

22 Even if the Court applied Florida law, the result would be the same. Under Florida law,
 23 insurance contracts are construed according to their plain meaning. Taurus Holdings, Inc. v. U.S.
 24 Fidelity & Guar. Co., 913 So. 2d 528 (Fla. 2005). If policy language is susceptible to more than
 25 one reasonable interpretation, one providing coverage and the other limiting coverage, such
 26 ambiguity will be resolved in favor of the insured by adopting the reasonable interpretation which
 27 provides coverage. Travelers Indem. Co. v. PCR, Inc., 889 So. 2d 779, 785-86 (Fla. 2004). “Any
 28 doubt as to whether the policy provides a duty to defend should be resolved against [the insurer].”
Rad Source Technologies, Inc., 902 So. 2d at 265 (quoting Int’l Surplus Lines Ins. Co. v. Markham, 580 So. 2d 251, 253 (Fla. App. 1991)). NW relies on two cases for the proposition that
 the Policy, interpreted under Florida law, required Rubio’s to provide conclusive proof Mr.
 Sayre’s injuries arose out of Alfa’s product before it became an “additional insured” entitled to
 any duty to defend. Neither are persuasive.

1 In Hartford Accid. & Indem. Co. v. Bennett, 651 So. 2d 806 (Fla. App. 1995), the court
 2 considered an additional insured clause similar to the one in the present NW policy, which
 3 provided that “an insured” included the additional insured “but only with respect to ‘bodily injury’
 4 or ‘property damage’ arising out of ‘your products’ ... which are distributed or sold in the regular
 5 course of the vendor’s business....” Id. at 807. The vendor distributed some of the primary
 6 insured’s products in its store; however, the evidence was undisputed that the personal injury
 7 suffered by the plaintiff in the underlying suit was caused by a display model of a portable storage
 8 facility which the vendor neither sold nor distributed. Id. at 808. Unlike the present case, in the
 9 Bennett case there was no underlying factual dispute about the cause of the injury, and there was
 10 no potential the plaintiff’s injury was caused by a product for which coverage was intended under
 11 the policy. Therefore, the Bennett case does not support NW’s argument.

12 In Nateman v. Hartford Cas. Ins. Co., 544 So. 2d 1026 (Fla. App. 1989), a physician sought
 13 to compel a hospital’s insurer to provide him a defense to a defamation lawsuit. The hospital’s
 14 policy provided in unambiguous terms that independent contractors were not covered thereunder.
 15 Id. at 1028. Although the underlying complaint for defamation alleged the physician made his
 16 defamatory comments while acting in his capacity as a representative, agent, or employee of the
 17 hospital, independent evidence established the physician “clearly held the status of an independent
 18 contractor.” Id. at 1028. Thus, the question before the court was whether the physician could force
 19 the insurer to defend based upon the allegations in the underlying complaint, notwithstanding the
 20 unrebutted evidence he was an independent contractor not covered under the policy. Again, the
 21 Nateman case provides no support for NW’s position. If discovery in the Sayre action had
 22 established *as a matter of indisputable fact* that Mr. Sayre’s injuries resulted from consumption of
 23 fish from some company other than Alfa, Nateman would be persuasive. However, nothing in
 24 Nateman suggests that an insurer can avoid its duty to defend an insured under Florida law where
 25 there are disputed underlying facts and one interpretation of those facts results in the insurer
 26 having a duty to defend.

27 Regardless of whether the Court applies California or Florida law, nothing in the policy
 28 required Rubio’s to prove with certainty, by clear and convincing evidence, that Alfa actually

1 supplied the fish before NW had a duty to defend Rubio's on the Sayre action. Instead, according
 2 to the clear language of the Policy, NW had a duty to defend Rubio's "against any 'suit' seeking ...
 3 damages" for "bodily injury ... to which [the] insurance appli[ed]." [Rubio's Exhibit 2, at
 4 HSC001841.]

5 B. Did NW have a duty to defend Rubio's in the Sayre action?

6 The remaining question is whether NW had a duty to defend Rubio's on the underlying
 7 action by the Sayres, based upon the information available to NW. Regardless of why an insurer
 8 disputes the duty to defend, such duty exists "unless there is no potential for coverage under the
 9 policy." Amato v. Mercury Casualty Co., 18 Cal. App. 4th 1784, 1790 (1993). "[T]he duty to
 10 defend may exist even where coverage is questionable and ultimately found lacking and any doubt
 11 must be resolved in favor of the insured. ... [T]he existence of a disputed fact determinative of
 12 coverage *establishes* a duty to defend." Id. (internal citations omitted). On a motion for summary
 13 judgment on the insurer's duty to defend, the insurer must be able to negate coverage as a matter
 14 of law. Maryland Casualty Co. v. National American Ins. Co., 48 Cal. App 4th 1822, 1832 (1996).
 15 Once the insured makes a *prima facie* showing that the underlying action fell within coverage
 16 provided by the policy, the insurer may defeat summary judgment "only by producing undisputed
 17 extrinsic evidence conclusively eliminating the potential for coverage under the policy." Id.

18 Here, it is undisputed that Sayres' initial complaint filed on March 4, 2009, named only
 19 Rubio's. However, Rubio's initial tender letter dated January 11, 2010, put NW on notice that
 20 evidence developed in the Sayre action indicated the fish in the Rubio's taco consumed by Mr.
 21 Sayre was supplied by Alfa. Rubio's stated it was alleged in the underlying action that "the fish
 22 Mr. Sayre consumed from Rubio's contained ciguatera toxin." [Insurer Plaintiffs' Exhibit 4 (Doc.
 23 47-9).] Rubio's further advised NW that "[b]ased on our investigation, this particular batch of
 24 Mahi fish was supplied by Alfa," citing to the production contract between Rubio's and Alfa and
 25 the purchase order for the particular batch of Mahi that Alfa supplied to Rubio's. [Id.]

26 NW argues Rubio's failed initially to produce any evidentiary support for its claim that
 27 Alfa supplied the fish. Even after the initial tender was denied, NW argues Rubio's waited nine
 28 more months before it told NW to ask Alfa for the evidence supporting coverage. What these facts

1 demonstrate, however, was that there was a factual dispute regarding the supplier of the fish, and
 2 Alfa was one of the potential suppliers. On February 18, 2010, the Sayres added Alfa as a
 3 defendant in the underlying action, putting NW on notice there was at least a factual dispute
 4 regarding the source of the fish.⁷ NW had one claims consultant working on the claims of both
 5 Alfa and Rubio's, which means NW had access to all of the information being developed by Alfa's
 6 defense counsel in the Sayre action. NW undertook Alfa's defense based upon the facts it received
 7 from Alfa, and NW has not provided a rationale for denying Rubio's tender when it defended Alfa.

8 Based thereon, the Court GRANTS summary adjudication on Rubio's claim for declaratory
 9 relief that Nationwide had a duty to defend Rubio's in the Sayre action. Applying California law,
 10 and bearing in mind the same claims consultant handled the claim on behalf of Alfa and Rubio's,
 11 the Court concludes NW's duty arose at the time of Rubio's initial tender on January 11, 2010,
 12 because the sources and evidence actually available to NW at the time of that tender demonstrated
 13 Mr. Sayre's injury was potentially caused by Alfa's product. Ringler Assoc. Inc. v. Maryland Cas.
 14 Co., 80 Cal. App. 4th 1165, 1184 (2000) (insurer's duty to defend is analyzed on the basis of the
 15 sources and evidence actually available at the time of the tender).

16 **Conclusion**

17 For the reasons set forth herein, the Court GRANTS Rubio's motion for summary
 18 adjudication on NW's duty to provide it a defense in the Sayre action. The Court finds NW's duty
 19 arose at the time of Rubio's initial tender on January 11, 2010.

20 **IT IS SO ORDERED.**

21 **DATED: June 4, 2012**

22 
 23 **IRMA E. GONZALEZ, Chief Judge**
 24 **United States District Court**

25

26 ⁷Under Florida law, an insurer's duty to defend is determined solely by the allegations of
 27 the complaint, which must set forth facts bringing the case within the coverage of the policy, with
 28 any doubt regarding coverage to be resolved in favor of the insured. Flamingo Self Storage, LLC
v. Travelers Indemnity Co., 43 So. 3d 168, 170 (Fla. App. 2010). Thus, even assuming the Court
 should apply Florida law, as of February 18, 2010, when the Sayres added Alfa as a defendant in
 their action, NW would have had a duty to defend.